

AMENDED IN ASSEMBLY APRIL 4, 2011

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

**ASSEMBLY BILL**

**No. 378**

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**Introduced by Assembly Member Solorio**

February 14, 2011

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An act to amend Sections 139.3 and ~~139.31~~ 5307.1 of the Labor Code, relating to workers' compensation.

LEGISLATIVE COUNSEL'S DIGEST

AB 378, as amended, Solorio. Workers' compensation: pharmacy products.

Existing law establishes a workers' compensation system, administered by the Administrative Director of the Division of Workers' Compensation, to compensate an employee for injuries sustained in the course of employment.

Existing law provides that it is unlawful for a physician to refer a person for specified medical goods or services, whether for treatment or medical-legal purposes, if the physician or his or her immediate family has a financial interest with the person or in the entity that receives the referral, ~~except in prescribed circumstances~~. A violation of this provision is a misdemeanor.

This bill would add pharmacy goods, as defined, to the list of medical goods or services for which it is unlawful for a physician to refer a person under this provision, except in prescribed circumstances. By creating a new crime, this bill would impose a state-mandated local program.

*Existing law requires the administrative director, after public hearings, to adopt and revise periodically an official medical fee schedule that establishes reasonable maximum fees paid for medical*

*services, other than physician services, and for other prescribed goods and services, in accordance with specified requirements. Under existing law, prior to the adoption by the administrative director of a medical fee schedule for any treatment, facility use, product, or service not covered by a Medicare payment system, the maximum reasonable fee paid cannot exceed the fee specified in the official medical fee schedule in effect on December 31, 2003.*

*This bill would, for pharmacy services, drugs, or other pharmacy products not covered by a Medi-Cal payment system, instead make the maximum fee 83% of the average wholesale price, as defined, of the lowest priced product of equivalent therapeutic effect. This bill would, until the date that the administrative director adopts an official medical fee schedule for compounded drug products, as defined, set the maximum reasonable fee for compounded drug products and the ingredients as prescribed. This bill would not allow a fee for a compounded drug ingredient, as specified.*

*This bill would, until the date the administrative director adopts an official medical fee schedule specifically applicable to physician-dispensed products, require that the fee for any product, as defined, dispensed, as defined, by a physician not exceed the lesser of 120% of the physician's documented paid cost, as defined, or the physician's documented paid cost plus \$250.*

*This bill would also delete obsolete provisions relating to the adoption of a medical fee schedule for patient facility fees for burn cases.*

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: yes.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) In 2002, the Legislature passed Assembly Bill 749 (Chapter
- 4 6 of the Statutes of 2002), which directed an official medical fee
- 5 schedule for pharmaceuticals to be created to contain workers'

1 compensation costs and to ensure that injured workers had access  
2 to appropriate treatment.

3 (b) Since the creation of the official medical fee schedule  
4 governing pharmaceuticals, there has been a growing practice by  
5 some prescribing physicians to utilize medications that are not  
6 covered by the fee schedule, to dispense these medications directly  
7 to workers' compensation patients, and to bill employers and  
8 insurers at highly inflated rates. These practices unfairly enrich  
9 the physicians who engage in these efforts, cost employers and  
10 insurers millions of dollars, and prevent these wasted dollars from  
11 being used to enhance benefits for injured workers.

12 (c) One of the ways that these physicians accomplished the goal  
13 of billing at inflated rates was by repackaging common medications  
14 from bulk supplies so that the packages did not have fee schedule  
15 codes, and dispensing them in common amounts at prices far above  
16 the fee schedule for the same products sold through pharmacies.  
17 This practice continued until the Administrative Director of the  
18 Division of Workers' Compensation adopted a regulation in 2007  
19 that required any repackaged medication to be reimbursed at the  
20 same fee schedule as the same drug distributed through pharmacies  
21 and not reimbursed based on arbitrary prices associated with  
22 unscheduled packages.

23 (d) Prior to the adoption of the physician dispensing regulation,  
24 compounded medications, creams, copacks, and other medical  
25 foods constituted a small percentage of the overall cost of  
26 prescription medications. However, once the abusive repackaging  
27 practice was outlawed, the practice of physicians prescribing or  
28 dispensing compounded medications, creams, copacks, and medical  
29 foods expanded rapidly.

30 (e) The percentage of California workers' compensation  
31 medication dollars that are used toward ~~compound~~ *compounded*  
32 drugs, copacks, and medical foods has increased from 2.3 percent  
33 in 2006 to 12 percent in 2009. This increase in ~~compound~~  
34 *compounded* drugs, copacks, and medical foods has increased costs  
35 for insurers and led to rising premiums for employers. For example,  
36 the State Compensation Insurance Fund reports that what was  
37 rarely billed prior to 2007 rapidly escalated to over \$58 million in  
38 billings in a 16-month period. Another insurer reported a 16-fold  
39 increase in less than a two year period.

(f) Compounded drugs are not evaluated for safety or efficacy by the federal Food and Drug Administration (FDA). According to the FDA, ~~compound~~ *compounded* drugs carry significant health risks that can lead to permanent injury or death.

(g) In order to alleviate California's employers and insurers from this significant increase in costs, to enhance the efficiency of the workers' compensation system, and to ensure that injured workers receive safe, appropriate health care, the Legislature hereby declares the need to remove the financial incentive for prescribing costly and questionable compounded drugs, copacks, and medical foods and to create a new process for the prescription of ~~compound~~ *compounded* drugs, copacks, and medical foods.

SEC. 2. Section 139.3 of the Labor Code is amended to read:

139.3. (a) Notwithstanding any other law, to the extent those services are paid pursuant to Division 4 (commencing with Section 3200), it is unlawful for a physician to refer a person for clinical laboratory, diagnostic nuclear medicine, radiation oncology, physical therapy, physical rehabilitation, psychometric testing, home infusion therapy, outpatient surgery, diagnostic imaging goods or services, or pharmacy goods, whether for treatment or medical-legal purposes, if the physician or his or her immediate family has a financial interest with the person or in the entity that receives the referral.

(b) For purposes of this section and Section 139.31, the following shall apply:

(1) "Diagnostic imaging" includes, but is not limited to, all X-ray, computed axial tomography magnetic resonance imaging, nuclear medicine, positron emission tomography, mammography, and ultrasound goods and services.

(2) "Immediate family" includes the spouse and children of the physician, the parents of the physician, and the spouses of the children of the physician.

(3) "Physician" means a physician as defined in Section 3209.3.

(4) A "financial interest" includes, but is not limited to, any type of ownership, interest, debt, loan, lease, compensation, remuneration, discount, rebate, refund, dividend, distribution, subsidy, or other form of direct or indirect payment, whether in money or otherwise, between a licensee and a person or entity to whom the physician refers a person for a good or service specified in subdivision (a). A financial interest also exists if there is an

1 indirect relationship between a physician and the referral recipient,  
2 including, but not limited to, an arrangement whereby a physician  
3 has an ownership interest in any entity that leases property to the  
4 referral recipient. Any financial interest transferred by a physician  
5 to, or otherwise established in, any person or entity for the purpose  
6 of avoiding the prohibition of this section shall be deemed a  
7 financial interest of the physician.

8 (5) A “physician’s office” is either of the following:

9 (A) An office of a physician in solo practice.

10 (B) An office in which the services or goods are personally  
11 provided by the physician or by employees in that office, or  
12 personally by independent contractors in that office, in accordance  
13 with other provisions of law. Employees and independent  
14 contractors shall be licensed or certified when that licensure or  
15 certification is required by law.

16 (6) The “office of a group practice” is an office or offices in  
17 which two or more physicians are legally organized as a  
18 partnership, professional corporation, or not-for-profit corporation  
19 licensed according to subdivision (a) of Section 1204 of the Health  
20 and Safety Code for which all of the following are applicable:

21 (A) Each physician who is a member of the group provides  
22 substantially the full range of services that the physician routinely  
23 provides, including medical care, consultation, diagnosis, or  
24 treatment, through the joint use of shared office space, facilities,  
25 equipment, and personnel.

26 (B) Substantially all of the services of the physicians who are  
27 members of the group are provided through the group and are  
28 billed in the name of the group and amounts so received are treated  
29 as receipts of the group, and except that in the case of  
30 multispecialty clinics, as defined in subdivision (l) of Section 1206  
31 of the Health and Safety Code, physician services are billed in the  
32 name of the multispecialty clinic and amounts so received are  
33 treated as receipts of the multispecialty clinic.

34 (C) The overhead expenses of, and the income from, the practice  
35 are distributed in accordance with methods previously determined  
36 by members of the group.

37 (7) Outpatient surgery includes both of the following:

38 (A) Any procedure performed on an outpatient basis in the  
39 operating rooms, ambulatory surgery rooms, endoscopy units,  
40 cardiac catheterization laboratories, or other sections of a

1 freestanding ambulatory surgery clinic, whether or not licensed  
2 under paragraph (1) of subdivision (b) of Section 1204 of the  
3 Health and Safety Code.

4 (B) The ambulatory surgery itself.

5 (8) “Pharmacy goods” means any dangerous drug or dangerous  
6 device as defined by Section 4022 of the Business and Professions  
7 Code, ~~and~~ any medical food as defined by Section 109971 of the  
8 Health and Safety Code, *and any over-the-counter drug as*  
9 *classified by the federal Food and Drug Administration.*

10 (c) (1) It is unlawful for a licensee to enter into an arrangement  
11 or scheme, such as a cross-referral arrangement, that the licensee  
12 knows, or should know, has a principal purpose of ensuring  
13 referrals by the licensee to a particular entity that, if the licensee  
14 directly made referrals to that entity, would be in violation of this  
15 section.

16 (2) It shall be unlawful for a physician to offer, deliver, receive,  
17 or accept any rebate, refund, commission, preference, patronage  
18 dividend, discount, or other consideration, whether in the form of  
19 money or otherwise, as compensation or inducement for a referred  
20 evaluation or consultation.

21 (d) No claim for payment shall be presented by an entity to any  
22 individual, third-party payor, or other entity for any goods or  
23 services furnished pursuant to a referral prohibited under this  
24 section.

25 (e) A physician who refers to or seeks consultation from an  
26 organization in which the physician has a financial interest shall  
27 disclose this interest to the patient or if the patient is a minor, to  
28 the patient’s parents or legal guardian in writing at the time of the  
29 referral.

30 (f) No insurer, self-insurer, or other payor shall pay a charge or  
31 lien for any goods or services resulting from a referral in violation  
32 of this section.

33 (g) A violation of subdivision (a) shall be a misdemeanor. The  
34 appropriate licensing board shall review the facts and circumstances  
35 of any conviction pursuant to subdivision (a) and take appropriate  
36 disciplinary action if the licensee has committed unprofessional  
37 conduct. Violations of this section may also be subject to civil  
38 penalties of up to five thousand dollars (\$5,000) for each offense,  
39 which may be enforced by the Insurance Commissioner, Attorney  
40 General, or a district attorney. A violation of subdivision (c), (d),

(e), or (f) is a public offense and is punishable upon conviction by a fine not exceeding fifteen thousand dollars (\$15,000) for each violation and appropriate disciplinary action, including revocation of professional licensure, by the Medical Board of California or other appropriate governmental agency.

SEC. 3.— Section 139.31 of the Labor Code is amended to read:

139.31. The prohibition of Section 139.3 shall not apply to or restrict any of the following:

(a) A physician may refer a patient for a good or service otherwise prohibited by subdivision (a) of Section 139.3 if the physician's regular practice is where there is no alternative provider of the service within either 25 miles or 40 minutes traveling time, via the shortest route on a paved road. A physician who refers to, or seeks consultation from, an organization in which the physician has a financial interest under this subdivision shall disclose this interest to the patient or the patient's parents or legal guardian in writing at the time of referral.

(b) A physician who has one or more of the following arrangements with another physician, a person, or an entity, is not prohibited from referring a patient to the physician, person, or entity because of the arrangement:

(1) A loan between a physician and the recipient of the referral, if the loan has commercially reasonable terms, bears interest at the prime rate or a higher rate that does not constitute usury, is adequately secured, and the loan terms are not affected by either party's referral of any person or the volume of services provided by either party.

(2) A lease of space or equipment between a physician and the recipient of the referral, if the lease is written, has commercially reasonable terms, has a fixed periodic rent payment, has a term of one year or more, and the lease payments are not affected by either party's referral of any person or the volume of services provided by either party.

(3) A physician's ownership of corporate investment securities, including shares, bonds, or other debt instruments that were purchased on terms that are available to the general public through a licensed securities exchange or NASDAQ, do not base profit distributions or other transfers of value on the physician's referral of persons to the corporation, do not have a separate class or accounting for any persons or for any physicians who may refer

1 persons to the corporation, and are in a corporation that had, at the  
2 end of the corporation's most recent fiscal year, total gross assets  
3 exceeding one hundred million dollars (\$100,000,000).

4 (4) A personal services arrangement between a physician or an  
5 immediate family member of the physician and the recipient of  
6 the referral if the arrangement meets all of the following  
7 requirements:

8 (A) It is set out in writing and is signed by the parties.

9 (B) It specifies all of the services to be provided by the physician  
10 or an immediate family member of the physician.

11 (C) The aggregate services contracted for do not exceed those  
12 that are reasonable and necessary for the legitimate business  
13 purposes of the arrangement.

14 (D) A written notice disclosing the existence of the personal  
15 services arrangement and including information on where a person  
16 may go to file a complaint against the licensee or the immediate  
17 family member of the licensee, is provided to the following persons  
18 at the time any services pursuant to the arrangement are first  
19 provided:

20 (i) An injured worker who is referred by a licensee or an  
21 immediate family member of the licensee.

22 (ii) The injured worker's employer, if self-insured.

23 (iii) The injured worker's employer's insurer, if insured.

24 (iv) If the injured worker is known by the licensee or the  
25 recipient of the referral to be represented, the injured worker's  
26 attorney.

27 (E) The term of the arrangement is for at least one year.

28 (F) The compensation to be paid over the term of the  
29 arrangement is set in advance, does not exceed fair market value,  
30 and is not determined in a manner that takes into account the  
31 volume or value of any referrals or other business generated  
32 between the parties, except that if the services provided pursuant  
33 to the arrangement include medical services provided under  
34 Division 4, compensation paid for the services shall be subject to  
35 the official medical fee schedule promulgated pursuant to Section  
36 5307.1 or subject to any contract authorized by Section 5307.11.

37 (G) The services to be performed under the arrangement do not  
38 involve the counseling or promotion of a business arrangement or  
39 other activity that violates any state or federal law.



1 ~~(e) (1) A physician may refer a person to a health facility as~~  
2 ~~defined in Section 1250 of the Health and Safety Code, to any~~  
3 ~~facility owned or leased by a health facility, or to an outpatient~~  
4 ~~surgical center, if the recipient of the referral does not compensate~~  
5 ~~the physician for the patient referral, and any equipment lease~~  
6 ~~arrangement between the physician and the referral recipient~~  
7 ~~complies with the requirements of paragraph (2) of subdivision~~  
8 ~~(b).~~

9 ~~(2) Nothing shall preclude this subdivision from applying to a~~  
10 ~~physician solely because the physician has an ownership or~~  
11 ~~leasehold interest in an entire health facility or an entity that owns~~  
12 ~~or leases an entire health facility.~~

13 ~~(3) A physician may refer a person to a health facility for any~~  
14 ~~service classified as an emergency under subdivision (a) or (b) of~~  
15 ~~Section 1317.1 of the Health and Safety Code. For nonemergency~~  
16 ~~outpatient diagnostic imaging services performed with equipment~~  
17 ~~for which, when new, has a commercial retail price of four hundred~~  
18 ~~thousand dollars (\$400,000) or more, the referring physician shall~~  
19 ~~obtain a service preauthorization from the insurer, or self-insured~~  
20 ~~employer. Any oral authorization shall be memorialized in writing~~  
21 ~~within five business days.~~

22 ~~(d) A physician compensated or employed by a university may~~  
23 ~~refer a person to any facility owned or operated by the university,~~  
24 ~~or for a physician service, to another physician employed by the~~  
25 ~~university, provided that the facility or university does not~~  
26 ~~compensate the referring physician for the patient referral. For~~  
27 ~~nonemergency diagnostic imaging services performed with~~  
28 ~~equipment that, when new, has a commercial retail price of four~~  
29 ~~hundred thousand dollars (\$400,000) or more, the referring~~  
30 ~~physician shall obtain a service preauthorization from the insurer~~  
31 ~~or self-insured employer. An oral authorization shall be~~  
32 ~~memorialized in writing within five business days. In the case of~~  
33 ~~a facility which is totally or partially owned by an entity other than~~  
34 ~~the university, but which is staffed by university physicians, those~~  
35 ~~physicians may not refer patients to the facility if the facility~~  
36 ~~compensates the referring physician for those referrals.~~

37 ~~(e) The prohibition of Section 139.3 shall not apply to any~~  
38 ~~service for a specific patient that is performed within, or goods~~  
39 ~~that are supplied for use within, a physician's office, or the office~~  
40 ~~of a group practice. Further, the provisions of Section 139.3 shall~~

1 not alter, limit, or expand a physician's ability to deliver, or to  
2 direct or supervise the delivery of, in-office goods or services  
3 according to the laws, rules, and regulations governing his or her  
4 scope of practice. With respect to diagnostic imaging services  
5 performed with equipment that, when new, had a commercial retail  
6 price of four hundred thousand dollars (\$400,000) or more, for  
7 physical therapy services, for pharmacy goods furnished for use  
8 outside the physician's office for which the referring physician's  
9 office or group practice charges more than the documented paid  
10 cost net of any rebates or refunds or discounts plus the lesser of  
11 20 percent of the documented paid cost or one hundred dollars  
12 (\$100), or for psychometric testing that exceeds the routine  
13 screening battery protocols, with a time limit of two to five hours,  
14 established by the administrative director, the referring physician  
15 shall obtain a service preauthorization from the insurer or  
16 self-insured employer. Any oral authorization shall be  
17 memorialized in writing within five business days.

18 (f) The prohibition of Section 139.3 shall not apply where the  
19 physician is in a group practice as defined in Section 139.3 and  
20 refers a person for services specified in Section 139.3 to a  
21 multispecialty clinic, as defined in subdivision (l) of Section 1206  
22 of the Health and Safety Code. For diagnostic imaging services  
23 performed with equipment that, when new, had a commercial retail  
24 price of four hundred thousand dollars (\$400,000) or more, physical  
25 therapy services, for pharmacy goods furnished for use outside the  
26 physician's office for which the referring physician's office or  
27 group practice charges more than the documented paid cost net of  
28 any rebates or refunds or discounts plus the lesser of 20 percent  
29 of the documented paid cost or one hundred dollars (\$100),  
30 psychometric testing that exceeds the routine screening battery  
31 protocols, with a time limit of two to five hours, established by  
32 the administrative director, performed at the multispecialty facility,  
33 the referring physician shall obtain a service preauthorization from  
34 the insurer or self-insured employer. Any oral authorization shall  
35 be memorialized in writing within five business days.

36 (g) The requirement for preauthorization in Sections (c), (e),  
37 and (f) shall not apply to a patient for whom the physician or group  
38 accepts payment on a capitated risk basis.

39 (h) The prohibition of Section 139.3 shall not apply to any  
40 facility when used to provide health care services to an enrollee

1 of a health care service plan licensed pursuant to the Knox-Keene  
2 Health Care Service Plan Act of 1975 (Chapter 2.2 (commencing  
3 with Section 1340) of Division 2 of the Health and Safety Code).

4 (i) The prohibition of Section 139.3 shall not apply to an  
5 outpatient surgical center, as defined in paragraph (7) of  
6 subdivision (b) of Section 139.3, where the referring physician  
7 obtains a service preauthorization from the insurer or self-insured  
8 employer after disclosure of the financial relationship.

9 *SEC. 3. Section 5307.1 of the Labor Code is amended to read:*

10 5307.1. (a) The administrative director, after public hearings,  
11 shall adopt and revise periodically an official medical fee schedule  
12 that shall establish reasonable maximum fees paid for medical  
13 services other than physician services, drugs and pharmacy  
14 services, health care facility fees, home health care, and all other  
15 treatment, care, services, and goods described in Section 4600 and  
16 provided pursuant to this section. Except for physician services,  
17 all fees shall be in accordance with the fee-related structure and  
18 rules of the relevant Medicare and Medi-Cal payment systems,  
19 provided that employer liability for medical treatment, including  
20 issues of reasonableness, necessity, frequency, and duration, shall  
21 be determined in accordance with Section 4600. Commencing  
22 January 1, 2004, and continuing until the time the administrative  
23 director has adopted an official medical fee schedule in accordance  
24 with the fee-related structure and rules of the relevant Medicare  
25 payment systems, except for the components listed in subdivision  
26 (j), maximum reasonable fees shall be 120 percent of the estimated  
27 aggregate fees prescribed in the relevant Medicare payment system  
28 for the same class of services before application of the inflation  
29 factors provided in subdivision (g), except that for pharmacy  
30 services and drugs that are not otherwise covered by a Medicare  
31 fee schedule payment for facility services, the maximum reasonable  
32 fees shall be 100 percent of fees prescribed in the relevant Medi-Cal  
33 payment system. Upon adoption by the administrative director of  
34 an official medical fee schedule pursuant to this section, the  
35 maximum reasonable fees paid shall not exceed 120 percent of  
36 estimated aggregate fees prescribed in the Medicare payment  
37 system for the same class of services before application of the  
38 inflation factors provided in subdivision (g). Pharmacy services  
39 and drugs shall be subject to the requirements of this section,  
40 whether furnished through a pharmacy or dispensed directly by

1 the practitioner pursuant to subdivision (b) of Section 4024 of the  
2 Business and Professions Code.

3 (b) In order to comply with the standards specified in subdivision  
4 (f), the administrative director may adopt different conversion  
5 factors, diagnostic related group weights, and other factors affecting  
6 payment amounts from those used in the Medicare payment system,  
7 provided estimated aggregate fees do not exceed 120 percent of  
8 the estimated aggregate fees paid for the same class of services in  
9 the relevant Medicare payment system.

10 (c) Notwithstanding subdivisions (a) and (d), the maximum  
11 facility fee for services performed in an ambulatory surgical center,  
12 or in a hospital outpatient department, ~~may~~ *shall* not exceed 120  
13 percent of the fee paid by Medicare for the same services performed  
14 in a hospital outpatient department.

15 (d) If the administrative director determines that a medical  
16 treatment, facility use, product, or service is not covered by a  
17 Medicare payment system, the administrative director shall  
18 establish maximum fees for that item, provided that the maximum  
19 fee paid shall not exceed 120 percent of the fees paid by Medicare  
20 for services that require comparable resources. If the administrative  
21 director determines that a pharmacy service or drug is not covered  
22 by a Medi-Cal payment system, the administrative director shall  
23 establish maximum fees for that item. However, the maximum fee  
24 paid shall not exceed 100 percent of the fees paid by Medi-Cal for  
25 pharmacy services or drugs that require comparable resources.

26 (e) (1) Prior to the adoption by the administrative director of a  
27 medical fee schedule pursuant to this section, for any treatment,  
28 facility use, product, or service not covered by a Medicare payment  
29 system, including acupuncture services, ~~or, with regard to~~  
30 ~~pharmacy services and drugs, for a pharmacy service or drug that~~  
31 ~~is not covered by a Medi-Cal payment system,~~ the maximum  
32 reasonable fee paid shall not exceed the fee specified in the official  
33 medical fee schedule in effect on December 31, 2003. *For a*  
34 *pharmacy service, drug, or other pharmacy product that is not*  
35 *covered by a Medi-Cal payment system, the maximum fee shall be*  
36 *83 percent of the average wholesale price of the lowest priced*  
37 *product of equivalent therapeutic effect.*

38 (2) (A) *Until the date that the administrative director adopts*  
39 *an official medical fee schedule for compounded drug products,*  
40 *the maximum reasonable fee for a compounded drug product shall*

1 *be the sum of the compounding fee for route of administration and*  
2 *quantity, the dosage compounding fee, the sterility fee, if*  
3 *applicable, and the dispensing fee, all as provided by the Medi-Cal*  
4 *payment system, plus the sum of the amounts allowed for the*  
5 *ingredients of the compounded drug product pursuant to this*  
6 *paragraph.*

7 *(B) If an ingredient is available in bulk form from three or more*  
8 *suppliers listed in the current version of a national pricing*  
9 *compendium for the same chemical ingredient and dosage form,*  
10 *the unit price shall be the lesser of 150 percent of the unit price*  
11 *of the lowest cost alternative for purchases made in quantities of*  
12 *the largest packaging size available from each supplier or the unit*  
13 *price listed in the Medi-Cal database.*

14 *(C) If an ingredient not subject to subparagraph (B) is listed in*  
15 *the Medi-Cal database, the unit price shall be the lesser of the*  
16 *price listed in the Medi-Cal database or 120 percent of the*  
17 *documented paid cost incurred by the pharmacy that compounds*  
18 *the drug product.*

19 *(D) If an ingredient not subject to subparagraph (B) is not listed*  
20 *in the Medi-Cal database, the unit price shall be the lesser of 83*  
21 *percent of the average wholesale price for the manufacturer as*  
22 *published in the current version of a national compendium of drug*  
23 *pricing or the documented paid cost incurred by the pharmacy*  
24 *that compounds the drug product. Both the average wholesale*  
25 *price for the manufacturer and the documented paid cost shall be*  
26 *determined with respect to the actual source of the ingredients*  
27 *used in the compounded drug product.*

28 *(E) A fee shall not be allowed for any ingredient that is not*  
29 *identified by a valid National Drug Code, number of units, unit*  
30 *price, and where applicable, the documented paid cost per unit.*  
31 *A fee shall not be allowed for a compounded drug ingredient if*  
32 *complete information for any component of the fee according to*  
33 *this subdivision, or as may be required by regulations adopted by*  
34 *the administrative director, is not included in the initial billing to*  
35 *the claims administrator.*

36 *(3) (A) The fee for any product dispensed by a physician shall*  
37 *not exceed the lesser of 120 percent of the physician's documented*  
38 *paid cost or the physician's documented paid cost plus two hundred*  
39 *fifty dollars (\$250).*

1 (B) For a compounded drug product dispensed by a physician,  
2 the fee shall not exceed the lesser of the amount allowed pursuant  
3 to subparagraph (A) or the amount allowed for the compounded  
4 drug product pursuant to paragraph (2). For a  
5 pharmacy-compounded product, the amount allowed pursuant to  
6 paragraph (2) shall be determined without regard to the  
7 compounding pharmacist's documented paid cost. A billing for a  
8 compounded drug product dispensed by a physician shall include  
9 the pricing information in accordance with subparagraph (E) of  
10 paragraph (2).

11 (C) This paragraph shall apply until the date that the  
12 administrative director adopts an official medical fee schedule  
13 specifically applicable to physician-dispensed products.

14 (4) For the purposes of this subdivision, the following definitions  
15 apply:

16 (A) "Average wholesale price" means the price published as  
17 the average wholesale price according to a national compendium  
18 of drug pricing.

19 (B) "Compounded drug product" means any drug product  
20 subject to Article 4.5 (commencing with Section 1735) of Division  
21 17 of Title 16 of the California Code of Regulations or other  
22 regulation adopted by the State Board of Pharmacy to govern the  
23 practice of compounding.

24 (C) "Dispensed" does not mean a product administered or  
25 applied to a patient in the prescriber's office.

26 (D) "Documented paid cost" means the unit price paid for the  
27 specific product or for each component used in the product as  
28 documented by invoices, proof of payment, and inventory records  
29 as applicable, or as documented in accordance with regulations  
30 that may be adopted by the administrative director, net of rebates,  
31 discounts, and any other immediate or anticipated cost adjustments.

32 (E) "Product" means any object or substance that is  
33 reimbursable separately from the physician's fee for services,  
34 including, but not limited to, a drug, device, or medical food.

35 (f) Within the limits provided by this section, the rates or fees  
36 established shall be adequate to ensure a reasonable standard of  
37 services and care for injured employees.

38 (g) (1) (A) Notwithstanding any other ~~provision of~~ law, the  
39 official medical fee schedule shall be adjusted to conform to any  
40 relevant changes in the Medicare and Medi-Cal payment systems

1 no later than 60 days after the effective date of those changes,  
2 provided that both of the following conditions are met:

3 (i) The annual inflation adjustment for facility fees for inpatient  
4 hospital services provided by acute care hospitals and for hospital  
5 outpatient services shall be determined solely by the estimated  
6 increase in the hospital market basket for the 12 months beginning  
7 October 1 of the preceding calendar year.

8 (ii) The annual update in the operating standardized amount and  
9 capital standard rate for inpatient hospital services provided by  
10 hospitals excluded from the Medicare prospective payment system  
11 for acute care hospitals and the conversion factor for hospital  
12 outpatient services shall be determined solely by the estimated  
13 increase in the hospital market basket for excluded hospitals for  
14 the 12 months beginning October 1 of the preceding calendar year.

15 (B) The update factors contained in clauses (i) and (ii) of  
16 subparagraph (A) shall be applied beginning with the first update  
17 in the Medicare fee schedule payment amounts after December  
18 31, 2003.

19 (2) The administrative director shall determine the effective  
20 date of the changes, and shall issue an order, exempt from Sections  
21 5307.3 and 5307.4 and the rulemaking provisions of the  
22 Administrative Procedure Act (Chapter 3.5 (commencing with  
23 Section 11340) of Part 1 of Division 3 of Title 2 of the Government  
24 Code), informing the public of the changes and their effective date.  
25 All orders issued pursuant to this paragraph shall be published on  
26 the Internet Web site of the Division of Workers' Compensation.

27 (3) For the purposes of this subdivision, the following definitions  
28 apply:

29 (A) "Medicare Economic Index" means the input price index  
30 used by the federal Centers for Medicare and Medicaid Services  
31 to measure changes in the costs of a providing physician and other  
32 services paid under the resource-based relative value scale.

33 (B) "Hospital market basket" means the input price index used  
34 by the federal Centers for Medicare and Medicaid Services to  
35 measure changes in the costs of providing inpatient hospital  
36 services provided by acute care hospitals that are included in the  
37 Medicare prospective payment system.

38 (C) "Hospital market basket for excluded hospitals" means the  
39 input price index used by the federal Centers for Medicare and  
40 Medicaid Services to measure changes in the costs of providing

1 inpatient services by hospitals that are excluded from the Medicare  
2 prospective payment system.

3 (h) ~~Nothing in this~~ This section ~~shall~~ *does not* prohibit an  
4 employer or insurer from contracting with a medical provider for  
5 reimbursement rates different from those prescribed in the official  
6 medical fee schedule.

7 (i) Except as provided in Section 4626, the official medical fee  
8 schedule shall not apply to medical-legal expenses, as that term is  
9 defined by Section 4620.

10 (j) The following Medicare payment system components ~~may~~  
11 *shall* not become part of the official medical fee schedule until  
12 January 1, 2005:

13 (1) Inpatient skilled nursing facility care.

14 (2) Home health agency services.

15 (3) Inpatient services furnished by hospitals that are exempt  
16 from the prospective payment system for general acute care  
17 hospitals.

18 (4) Outpatient renal dialysis services.

19 (k) Notwithstanding subdivision (a), for the calendar years 2004  
20 and 2005, the existing official medical fee schedule rates for  
21 physician services shall remain in effect, but these rates shall be  
22 reduced by 5 percent. The administrative director may reduce fees  
23 of individual procedures by different amounts, but ~~in no event~~  
24 ~~shall the administrative director~~ *not* reduce the fee for a procedure  
25 that is currently reimbursed at a rate at or below the Medicare rate  
26 for the same procedure.

27 (l) Notwithstanding subdivision (a), the administrative director,  
28 commencing January 1, 2006, shall have the authority, after public  
29 hearings, to adopt and revise, no less frequently than biennially,  
30 an official medical fee schedule for physician services. If the  
31 administrative director fails to adopt an official medical fee  
32 schedule for physician services by January 1, 2006, the existing  
33 official medical fee schedule rates for physician services shall  
34 remain in effect until a new schedule is adopted or the existing  
35 schedule is revised.

36 ~~(m) (1) Notwithstanding subdivisions (a), (b), (f), and (g),~~  
37 ~~commencing January 1, 2008, the administrative director, after~~  
38 ~~public hearings, may adopt and revise, no less frequently than~~  
39 ~~biennially, an official medical fee schedule for inpatient facility~~  
40 ~~fees for burn cases in accordance with this subdivision. Until the~~



1 ~~date that the administrative director adopts a fee schedule pursuant~~  
2 ~~to this subdivision, the inpatient fee schedule adopted and revised~~  
3 ~~in accordance with subdivisions (a) and (g) shall continue to apply~~  
4 ~~to inpatient facility fees for burn cases.~~

5 ~~(2) In order to establish inpatient facility fees for burn cases~~  
6 ~~that are adequate to ensure a reasonable standard of services and~~  
7 ~~care, the administrative director may do any of the following:~~

8 ~~(A) Adopt a fee schedule in accordance with the Medicare~~  
9 ~~payment system, or adopt different conversion factors, diagnostic~~  
10 ~~related group weights, and other factors affecting payment amounts~~  
11 ~~from those used in the Medicare payment system.~~

12 ~~(B) Adopt a fee schedule utilizing payment methodologies other~~  
13 ~~than those utilized by the Medicare payment system.~~

14 ~~(C) Adopt a fee schedule that utilizes both Medicare and~~  
15 ~~non-Medicare methodologies.~~

16 ~~(3) Inpatient facility fees for burn cases may exceed 120 percent,~~  
17 ~~but in no case shall exceed 180 percent, of the fees paid by~~  
18 ~~Medicare. Inpatient facility fees for burn cases shall be excluded~~  
19 ~~from the calculation of estimated aggregate fees for purposes of~~  
20 ~~other subdivisions of this section.~~

21 ~~(4) The changes to this section made by this subdivision shall~~  
22 ~~remain in effect only until January 1, 2011.~~

23 SEC. 4. No reimbursement is required by this act pursuant to  
24 Section 6 of Article XIII B of the California Constitution because  
25 the only costs that may be incurred by a local agency or school  
26 district will be incurred because this act creates a new crime or  
27 infraction, eliminates a crime or infraction, or changes the penalty  
28 for a crime or infraction, within the meaning of Section 17556 of  
29 the Government Code, or changes the definition of a crime within  
30 the meaning of Section 6 of Article XIII B of the California  
31 Constitution.